



Social Institutions and Gender Index

Lesotho

SIGI Country Profile

6 October 2025

SIGI Country Profiles are produced by the OECD Development Centre. Commended and supported by Italy's G7 presidency, these SIGI Country Profiles for Africa focus on violence against women and women's economic empowerment.

The information and analysis contained in this profile are based on data from the fifth edition of the Social Institutions and Gender Index (SIGI) published in March 2023. The cut-off date for legal data is 31 August 2022; the cut-off date for quantitative data is 1 January 2023.

Suggested citation: OECD Development Centre (2023), "Lesotho SIGI Country Profile", SIGI 2023 Country Profiles, OECD, https://oe.cd/sigi-dashboard

Foreword

The SIGI 2023 profile for Lesotho provides a comprehensive overview of the state of gender equality in the country with a focus on violence against women and women's economic empowerment, as measured by the OECD's Social Institutions and Gender Index (SIGI). The fifth edition of the SIGI, released in 2023, assesses 140 countries based on the level of gender-based discrimination in their social institutions. These discriminatory social institutions encompass both formal and informal laws, as well as social norms and practices that restrict women's and girls' access to rights, justice, empowerment opportunities and resources, thereby undermining their agency and authority.

Specifically, the SIGI measures gender-based discrimination across four dimensions covering the major socio-economic areas that affect women and girls throughout their lifetime:

- The "Discrimination in the family" dimension captures social institutions that limit women's decision-making power and weaken their status in the household and the family.
- The "Restricted physical integrity" dimension captures social institutions that increase women's
 and girls' vulnerability to multiple forms of violence and limit their control over their reproductive
 autonomy.
- The "Restricted access to productive and financial resources" dimension captures social institutions that limit women's economic opportunities and rights.
- The "Restricted civil liberties" dimension captures social institutions restricting women's access to, and participation and voice in, the public and political spheres.

Figure 1. Conceptual framework of the fifth edition of the SIGI



Each dimension builds on four indicators which, in turn, build on one to three variables depending on data availability (Figure 1). When there are no data gaps, each indicator includes one legal variable, one attitudinal variable and one practice variable. Levels of discrimination in the SIGI and its dimensions are assessed based on scores as follow: very low [0-20]; low [20-30]; medium [30-40]; high [40-50]; and very high [50-100].

The state of gender equality in Lesotho

Overall, Lesotho was among those countries classified as having medium levels of gender discrimination based on the SIGI 2023 score (33). For comparison, the average score in the Africa region is 40 while the global average is 29. Across the SIGI's four dimensions, the SIGI score shows lower discrimination in "Restricted civil liberties" (10) and "Restricted physical integrity" (21) and higher levels of discrimination in "Restricted access to productive and financial resources" (46) and "Discrimination in the family" (49).

Lesotho Africa countries Other countries World (average) SIGI Discrimination in the family Restricted physical integrity Restricted access to financial and productive resources Restricted civil liberties Lower discrimination Higher discrimination 0 20 60 80 100 40

Figure 2. SIGI and dimension scores for Lesotho, 2023

Note: Scores range from 0 to 100, with 0 indicating no discrimination and 100 indicating absolute discrimination. The Africa region covers Algeria, Angola, Benin, Botswana, Burkina Faso, Burundi, Cabo Verde, Cameroon, Central African Republic, Chad, Comoros, Congo, Cote dIvoire, Djibouti, DRC, Egypt, Equatorial Guinea, Eritrea, Eswatini, Ethiopia, Gabon, the Gambia, Ghana, Guinea, Guinea-Bissau, Kenya, Lesotho, Liberia, Libya, Madagascar, Malawi, Mali, Mauritania, Mauritus, Morocco, Mozambique, Namibia, Niger, Nigeria, Rwanda, Sao Tome and Principe, Senegal, Seychelles, Sierra Leone, Somalia, South Africa, South Sudan, Sudan, Tanzania, Togo, Tunisia, Uganda, Zambia and Zimbabwe.

Source: OECD (2023), "Social Institutions and Gender Index (Edition 2023)", OECD International Development Statistics (database), https://doi.org/10.1787/33beb96e-en.

Positive highlights and significant challenges



- In 2024, the enactment of the comprehensive Administration of Estates and Inheritance Act represents a significant turning point in Lesotho's legal framework governing inheritance, guaranteeing gender-equal rights for women adhering to statutory and customary law.
- Women demonstrate high levels of decision-making power and control of assets, accounting for 51% of landowners, 51% of bank account holders and 54% of houseowners in Lesotho.
- The new Labour Code of 2024 introduced a 14-day paternity leave, marking an important step toward recognizing men's crucial role in household and childcare responsibilities.

Significant challenges

- Lesotho's plural legal system, where both statutory and customary law can be applied by jurisdictions to regulate personal matters and property ownership, makes it challenging to guarantee equal rights for men and women under all systems.
- Data reveals that gender-based violence remains an important concern as Lesotho records high rates of physical and/or sexual violence.
- Data on population's perceptions and opinions on gender roles and responsibilities remain in the family and economic spheres remain scarce, preventing a more comprehensive understanding of women's rights and opportunities.

Summary of results for Lesotho

Discrimination in the family	Unit	Value	Regional Value
Laws on child marriage	Score	100	50.9
Girl child marriage rate ¹	%	13.9	18.7
Boy child marriage rate ¹	%	0.7	1.8
Laws on household responsibilities	Score	25	52.3
Share of the population that agrees or strongly agrees that 'if a woman earns more than her husband, it is a problem'	%	-	53.1
Share of the population that agrees or strongly agrees that 'when a mother works 'for' pay, the children will suffer'	%	-	54.6
Female-to-male ratio of time spent on unpaid care and domestic work	Ratio	2.5	4.1
Number of hours spent by men on unpaid care and domestic work in a 24-hour period	Hours	1.5	1.1
Number of hours spent by women on unpaid care and domestic work in a 24-hour period	Hours	3.7	4.4
Laws on divorce	Score	50	57.9
Laws on inheritance	Score	50	51.9
Restricted physical integrity	Unit	Value	Regional
	0	05	Value
Laws on violence against women	Score	25	53.7
Share of women who consider a husband to be justified in hitting or beating his wife under certain circumstances	%	30	37.2
Lifetime intimate-partner violence rate ²	%	40	32.8
12-month intimate-partner violence rate ²	%	14.3	17
Laws on female genital mutilation	Score	25	28.7
Share of the female population who has heard about female genital mutilation and think the practice should continue	%	-	26.7
Prevalence of female genital mutilation (% of women aged 15-49 years who have undergone FGM)	%	-	40.5
Boy-to-girl ratio at birth (natural = 105) ³	Ratio	101.2	102.7
Laws on reproductive autonomy	Score	50	58.8
Unmet needs for family planning ⁴	%	14.1	19.7
Restricted access to productive and financial resources	Unit	Value	Regional Value
Laws on land assets	Score	50	36.1
Share of women among landowners	%	50.6	38.1
Laws on non-land assets	Score	50	29.2
Share of women among house owners	%	54.4	40.3
Laws on financial assets	Score	0	16.2
Share of women among bank account owners	%	50.6	41.6
Laws on workplace rights	Score	100	73.1
	%	-	55.4
Share of the population declaring that 'when jobs are scarce, men should have more right to a job than women'	/0		
Share of the population declaring that 'when jobs are scarce, men should have more right to a job than women' Share of the population declaring that 'men make better business executives than women do'		-	
Share of the population declaring that 'men make better business executives than women do'	%	33.8	55.7
		- 33.8 36.2	
Share of the population declaring that 'men make better business executives than women do' Share of women among managers	% %		55.7 32.8
Share of the population declaring that 'men make better business executives than women do' Share of women among managers Share of firms with a woman as top manager	% % %	36.2	55.7 32.8 13.8 Regional Value 42.1
Share of the population declaring that 'men make better business executives than women do' Share of women among managers Share of firms with a woman as top manager Restricted civil liberties	% % % Unit	36.2 Value	55.7 32.8 13.8 Regional Value
Share of the population declaring that 'men make better business executives than women do' Share of women among managers Share of firms with a woman as top manager Restricted civil liberties Laws on citizenship rights	% % Unit	36.2 Value 0	55.7 32.8 13.8 Regional Value 42.1
Share of the population declaring that 'men make better business executives than women do' Share of women among managers Share of firms with a woman as top manager Restricted civil liberties Laws on citizenship rights Laws on political voice	% % Unit Score Score	36.2 Value 0	55.7 32.8 13.8 Regional Value 42.1 25
Share of the population declaring that 'men make better business executives than women do' Share of women among managers Share of firms with a woman as top manager Restricted civil liberties Laws on citizenship rights Laws on political voice Share of the population declaring that 'men make better political leaders than women do'	% % Unit Score Score %	36.2 Value 0 0	55.7 32.8 13.8 Regional Value 42.1 25 62.4
Share of the population declaring that 'men make better business executives than women do' Share of women among managers Share of firms with a woman as top manager Restricted civil liberties Laws on citizenship rights Laws on political voice Share of the population declaring that 'men make better political leaders than women do' Share of women in Parliament (lower chamber) Laws on freedom of movement	% % Unit Score Score % % Score	36.2 Value 0 0 - 26.5 0	55.7 32.8 13.8 Regional Value 42.1 25 62.4 25.4 17.6
Share of the population declaring that 'men make better business executives than women do' Share of women among managers Share of firms with a woman as top manager Restricted civil liberties Laws on citizenship rights Laws on political voice Share of the population declaring that 'men make better political leaders than women do' Share of women in Parliament (lower chamber)	% % Unit Score Score % %	36.2 Value 0 0 - 26.5	55.7 32.8 13.8 Regional Value 42.1 25 62.4 25.4

Note: Scores of legal variables range from 0 to 100, with 0 indicating no discrimination and 100 indicating absolute discrimination.

¹ % of girls/boys aged 15-19 years who have been or are still married, divorced, widowed or in an informal union.

² % of ever-partnered women and girls who have experienced physical and/or sexual violence by a current or former intimate partner during their lifetime/over the previous 12 months. Population base for lifetime IPV: 15-49 years. Population base for 12-month IPV:15 years and older.
³ A natural boy-to-girl sex ratio at birth is generally estimated to be below 105. A ratio exceeding 105 implies the existence of more boys aged

⁰⁻⁴ than one would expect, indicating a potential phenomenon of son preference resulting in the systemic elimination of new-born girls.

⁴ % of married or in-union women of reproductive age who want to either stop or delay childbearing but are not using any contraception method. Source: OECD Development Centre/OECD (2023), "Gender, Institutions and Development Database", https://doi.org/10.1787/7b0af638-en.

Social and institutional determinants of violence against women and girls

Violence against women is a global pandemic, with disastrous effects on girls' and women's health and well-being. Moreover, violence against women is rarely an isolated incidence, but often part of patterns of abuse sustained by deeply entrenched but harmful social norms and gender stereotypes. As such, it is more than an interpersonal issue - it is a wider societal problem with consequences on countries' development and welfare.

The United Nations define violence against women as wide range of harmful acts that are rooted in unequal power relations between men and women and that result in - or are likely to result in - physical, sexual or mental harm or suffering to women.² At the global level, the Declaration on the Elimination of Violence against Women (CEDAW) adopted by the UN General Assembly in 1979 and particularly the General recommendation No. 35 of 2017 recognise the importance of ending gender-based violence against women. In Africa, the Maputo Protocol³ calls on state parties to eliminate all forms of discrimination against women and adopt the needed measures to end and prevent violence against women. The SIGI adopts a life-cycle approach to violence against women and girls covering several types of violence (see Figure 3). This section assesses how social norms and legal frameworks determine girls' and women's risk of being subjected to any of these types of violence.

¹ OECD (2023), Breaking the Cycle of Gender-based Violence: Translating Evidence into Action for Victim/Survivor-centred Governance, OECD Publishing, Paris, https://doi.org/10.1787/b133e75c-en.

² United Nations (1993), Declaration on the Elimination of Violence against Women proclaimed by General Assembly resolution 48/104 of 20 December 1993, United Nations, New York,

https://www.un.org/en/genocideprevention/documents/atrocitycrimes/Doc.21_declaration%20elimination%20vaw.pdf.

³ African Union (2003), Protocol to the African Charter on Human and People's Rights on the Rights of Women in Africa, 2nd Ordinary Session of the Assembly of the Union, Maputo,

http://www.ohchr.org/Documents/Issues/Women/WG/ProtocolontheRightsofWomen.pdf.

Figure 3. Violence against women and girls is a lifelong continuum



Source: Authors' own elaboration based on OECD (2023), https://doi.org/10.1787/33beb96e-en.

Violence against women

Practices and social norms related to violence against women

Violence against women remains a major concern in Lesotho. Based on the latest data available Based on the latest available data in 2023, 40% of women aged 15-49 have experienced physical and/or sexual violence by a current or former partner at least once during their lifetime, and 14% of women aged more than 15 have experienced such violence at least once over the last 12 months.⁴

These levels of intimate-partner violence are rooted in its social acceptance. Based on the latest data available Based on the latest available data in 2023, 30% of women aged 15-49 think that it is justified for a husband to hit or beat his wife under certain circumstances, such as burning the food, arguing with the spouse, going out without telling him, neglecting the children, or refusing to have sex. In comparison, 28% of women hold these discriminatory attitudes worldwide, and 37% across Africa – based on countries for which data are available.

Legal frameworks concerning violence against women

Lesotho does not have a dedicated law addressing all forms of violence against women. Among the different legislations, the Counter Domestic Violence Act of 2022⁵, the Penal Code Act of 2010⁶, and the Sexual Offences Act of 2003⁷ establish the main provisions regarding domestic violence, rape, and sexual

⁴ This indicator corresponds to SDG indicator 5.2.1

⁵ Kingdom of Lesotho (2022), "Counter Domestic Violence Act, 2022".

⁶ Kingdom of Lesotho (2010), "Penal Code Act, 2010".

⁷ Kingdom of Lesotho (2003), "Sexual Offences Act, 2003".

harassment, respectively. However, there are no specific legal provisions for sexual harassment cases in educational establishment or online spaces.

Question	Answer	Assessment
Is there a law specifically addressing violence against women?	No	!
If there is a specific law addressing violence against women, are there specific provisions for investigation, prosecution and punishment of the perpetrator?	NA	NA
If there is a specific law addressing violence against women, are there specific provisions for protection and support services for victims/survivors?	NA	NA
Does the law include reduced penalties in case of so-called "honour crimes"?	No	~
Domestic violence		
Is domestic violence a criminal offence?	Yes	~
Does domestic violence legislation cover physical abuse?	Yes	~
Does domestic violence legislation cover sexual abuse?	Yes	~
Does domestic violence legislation cover psychological abuse?	Yes	~
Does domestic violence legislation cover economic abuse?	Yes	~
Are there any exceptions included in informal laws (traditional, religious, and/or customary rules/laws) that reduce penalties for domestic violence?	No	~
Rape		
Is rape a criminal offence?	Yes	~
Is the legal definition of rape based on lack of consent?	Yes	~
If the legal definition of rape is based on lack of consent, does this require proof of physical force?	No	~
If the legal definition of rape is based on lack of consent, does this require proof of penetration?	No	~
Does the legal definition of rape include marital rape?	Yes	~
Does the law permit the reduction or removal of legal punishment if the perpetrator marries the victim?	No	~
Sexual harassment		
Does the law prohibit sexual harassment?	Yes	~
Does the law on sexual harassment include criminal penalties?	Yes	~
Do legal protections from sexual harassment apply in the workplace?	Yes	~
Do legal protections from sexual harassment apply in educational establishments?	No	!
Do legal protections from sexual harassment apply in public spaces?	Yes	~
Do legal protections from sexual harassment apply online / on the internet?	No	!

Note: Cut-off date for the legal data is 31 August 2022.

Source: OECD Development Centre/OECD (2023), SIGI 2023 Legal Survey, https://oe.cd/sigi-dashboard.

Child marriage

Practices related to child marriage

Child marriage remains a concern in Lesotho, primarily affecting girls. Based on the latest data available Based on the latest available data in 2023, 14% of girls aged 15-19 were or are still married, divorced, widowed or in an informal union, compared to 1% of boys. In addition, 16% of women aged 20-24 were married or in a union before the age of 18,8 compared to a world average of 26% and an average of 31% in Africa – based on countries for which data are available.

Legal frameworks concerning child marriage

According to Article 27 of the Marriage Act of 1974⁹, the legal age of marriage is 18 for boys and 16 for girls, with exceptions allowed upon approval from the Minister. Moreover, Articles 25-26 establish that parents, guardians and the district administrator can likewise consent to a marriage involving a minor.

⁸ This indicator corresponds to SDG indicator 5.3.1

⁹ Kingdom of Lesotho (1974), "Marriage Act, 1974".

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However, under Lesotho's plural legal system, personal matters such as marriage may be governed by customary law, to which parts of the population adhere to. As such, the legal frameworks regarding child marriage are not equally applied to all groups of women.

Question	Answer	Assessment
What is the legal age of marriage for men?	18	~
What is the legal age of marriage for women?	16	!
Are there legal exceptions to the legal age of marriage that allow women and men under the legal age of marriage to marry with the consent of parent and/or legal guardian?	Yes	!
Are there legal exceptions to the legal age of marriage that allow women and men under the legal age of marriage to marry with the consent of judge or court?	Yes	!
Are there legal exceptions to the legal age of marriage that allow women and men under the legal age of marriage to marry with the consent of another person or institution?	Yes	!
Does the legal age of marriage apply to all groups of women?	No	!
Are there informal laws (customary, traditional or religious laws/rules) that allow or encourage the early marriage of girls?	Yes	!

Note: Cut-off date for the legal data is 31 August 2022.

Source: OECD Development Centre/OECD (2023), SIGI 2023 Legal Survey, https://oe.cd/sigi-dashboard.

Female genital mutilation and cutting (FGM/C)

Practices and social norms related to FGM/C

Female genital mutilation and cutting (FGM/C) is traditionally concentrated in a limited number of countries that have been well-identified and documented by international organisations at the forefront of the fight against this harmful practice. Yet, evidence highlights that FGM/C takes place across all regions, among indigenous and/or diaspora communities originating from countries where FGM/C is known to be common. In some contexts, girls are taken across national borders to undergo FGM/C in a country where the legislation against the practice is either non-existent or less strict.¹⁰

Up until the SIGI 2023 data collection period, Lesotho did not have data comparable to that of other countries on the prevalence or attitudes towards FGM/C practices.

Legal frameworks concerning FGM/C

Section 3 of the Penal Code Act of 2010¹¹, allows for the prosecution of FGM/C cases under narrow grounds, namely female genital mutilation, permanent disfigurement or serious injury to any external or internal organ. Additionally, Section 31 of the Penal Code prohibits serious bodily injury, allowing for the prosecution of FGM/C cases on broad grounds.

Question	Answer	Assessment
Does the law criminalise FGM/C on broad or narrow grounds?	Yes	~
Does the law criminalise FGM/C on narrow grounds only?	No	!
Are there informal laws (customary, traditional or religious laws) that allow or encourage FGM/C?	No	~
Does the law take precedence over informal laws (customary, traditional or religious laws) that allow, condone or prescribe FGM?	n.a.	n.a.

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¹⁰ Equality Now, End FGM European Network and US End FGM/C Network (2020), *Female Genital Mutilation/Cutting: A Call For A Global Response*, https://www.equalitynow.org/resource/female-genital-mutilation-cutting-a-call-for-a-global-response/.

¹¹ Kingdom of Lesotho (2010), "Penal Code Act, 2010".

Note: The SIGI methodology assesses laws on FGM/C according to two scenarios: (1) criminalisation on narrow grounds includes laws that contain criminal penalties for acts of "female genital mutilation", "permanent altering/removal of external genitalia", "female circumcision", "excision", "infibulation" and "genital mutilation"; (2) criminalisation on broad grounds includes "mutilation", "harming of a person's organs", "serious bodily injury" and "bodily injury/hurt/assault." The presence of informal laws that allow or encourage FGM/C is proxied by the existence of nationally representative data on FGM/C or the existence of indirect estimates (usually used in countries where FGM/C is mainly practiced by diaspora communities), small-scale studies, or anecdotal evidence and media reports as reported by Equality Now, the End FGM European Network and the US End FGM/C Network in 2020.

Source: OECD Development Centre/OECD (2023), SIGI 2023 Legal Survey, https://oe.cd/sigi-dashboard, and Equality Now, End FGM European Network and US End FGM/C Network (2020), Female Genital Mutilation/Cutting: A Call For A Global Response, https://www.equalitynow.org/resource/female-genital-mutilation-cutting-a-call-for-a-global-response/.

Social and institutional determinants of women's economic empowerment

Women's economic empowerment is a cornerstone of gender equality and a critical driver of sustainable development. It enables women to participate in, contribute to, and benefit from economic growth, thereby reducing income inequality, boosting productivity, and fostering innovation (UN Women, 2018)¹² (Equality Now, 2020)¹³. As such, advancing women's economic empowerment is essential to realising the 2030 Agenda for Sustainable Development and building resilient, inclusive societies. Beyond structural factors, social and institutional determinants hold an important sway on women's economic empowerment including their access to resources and economic opportunities. This section offers insights to what extent social norms and legal frameworks support or restrict women's economic empowerment in Lesotho, providing detailed information on the following SIGI indicators: Inheritance; Access to land assets; Access to non-land assets; Access to financial services; and Workplace rights.

Inheritance

Legal frameworks concerning inheritance rights

Under Lesotho's plural legal system, personal matters – such as inheritance – may be governed by different statutory and customary provisions, to which different parts of the population adhere to. Prior to April 2024, multiple statutory and customary laws governed inheritance, administration, and distribution of estates. Article 18 of the Constitution of Lesotho¹⁴ grants freedom against any form of discrimination, including on the basis of sex. However, the article also states that customary law is exempted from such anti-discrimination provision. Regarding the inheritance rights of daughters and sons, Section 19 of the Children's Protection and Welfare Act of 2011¹⁵ guarantees that every child, regardless of their sex, is entitled to the property of their parents. Articles 15 of the Land Act of 2010¹⁶ also guarantees the right for spouses, regardless of the sex, to inherit land. For customary marriages traditionally governed by the Lerotholi Laws of 1903, in the absence of customary family nominations, the first male child becomes the

¹² UN Women (2018), Facts and Figures: Economic Empowerment, https://www.unwomen.org/en/what-we-do/economic-empowerment/facts-and-figures.

¹³ Equality Now, End FGM European Network and US End FGM/C Network (2020), Female Genital Mutilation/Cutting: A Call For A Global Response, https://www.equalitynow.org/resource/female-genital-mutilation-cutting-a-call-for-a-global-response/.

¹⁴ Kingdom of Lesotho (1993), "The Constitution of Lesotho".

¹⁵ Kingdom of Lesotho (2011), "Children's Protection and Welfare Act, 2011".

¹⁶ Kingdom of Lesotho (2010), "Land Act, 2010".

main heir, and widows do not have inheritance rights. For instance, in High Court cases such as Lepule v Lepule and Others in 2016¹⁷ and Maoeng v Maoeng in 2019¹⁸, the Court upheld the importance of customary rule of male primogeniture succession and customary family nominations for inheritance, respectively. While the National Assembly has passed the Laws of Lerotholi (Amendment) Bill of 2022 proposing greater gender equality in inheritance rights in the National Assembly, the Bill has since been in the Senate for further deliberation. Finally, the enactment of the Administration of Estates and Inheritance Act of 2024¹⁹ consolidates and reforms this fragmented framework, repealing the Wills Ordinance Act No. 4 of 1843, the Law of Inheritance Act No. 26 of 1873, the Administration of Estate Act No. 19 of 1935, the Remuneration of Executors Act No. 163 of 1946, and the Intestate Succession Act No. 2 of 1953. The Act further strengthens the inheritance rights for children and harmonises the rights of customary widows with the statutory Legal Capacity of Married Persons Act of 2022²⁰, protecting widows' rights to inheritance in civil and customary marriages.

Question	Answer	Assessment
Do daughters and sons have the same rights to inherit?	Yes	~
Do female and male surviving spouses have the same rights to inherit?	Yes	~
Regarding inheritance rights of daughters, does the law apply to all groups of women?	No	!
Regarding inheritance rights of female surviving spouses, does the law apply to all groups of women?	No	!
Are there informal laws (customary, traditional or religious laws/rules) that create different rights or abilities between sons and daughters when it comes to inheritance?	Yes	!
Are there informal laws (customary, traditional or religious laws/rules) that create different rights or abilities between male and female surviving spouses when it comes to inheritance?	Yes	!

Note: Cut-off date for the legal data is 31 August 2022.

Source: OECD Development Centre/OECD (2023), SIGI 2023 Legal Survey, https://oe.cd/sigi-dashboard.

Access to land assets

Practices related to women's access to secure land assets

In Lesotho, women's registered land ownership has reached parity. Based on the latest data in 2023, 28% of women are landowners, compared to 29% of men. This translates in women accounting for 51% of landowners in the country. Across Africa, an average of 43% of men and 26% of women are landowners, with women representing 38% of landowners in the region.

Legal frameworks concerning women's access to land assets

Under Lesotho's plural legal system, personal matters – such as ownership and use of land – may be governed by different statutory and customary provisions, to which different parts of the population adhere to. Article 18 of the Constitution of Lesotho²¹ grants freedom from any form of discrimination, including on the basis of sex. However, the Article also establishes that customary laws are exempt from this anti-discrimination provision. Articles 4 and 6 of the Land Act of 2010²² establishes equal rights for its citizens to own land, setting a gender equal provision even for citizens that prevails customary law. However, evidence documents that customary law is still applied in Lesotho. Recent High Court cases governing inheritance of land such as Maoeng v Maoeng in 2019²³ upheld the importance of customary family

¹⁷ Kingdom of Lesotho (2016), "Lepule v Lepule (C of A (CIV) 5 of 2013) [2016] LSCA 3, 2016".

¹⁸ Kingdom of Lesotho (2019), " Maoeng v Maoeng (C of A (CIV) 9/2019) [2019] LSCA 37, 2019".

¹⁹ Kingdom of Lesotho (2024), "Administration of Estates and Inheritance Act, 2024".

²⁰ Kingdom of Lesotho (2022), "Legal Capacity of Married Persons Act, 2022".

²¹ Kingdom of Lesotho (1993), "The Constitution of Lesotho".

²² Kingdom of Lesotho (2010), "Land Act, 2010".

²³ Kingdom of Lesotho (2019), "Maoeng v Maoeng (C of A (CIV) 9/2019) [2019] LSCA 37, 2019".

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nominations. Moreover, a customary law reform was proposed by the passing of the Laws of Lerotholi (Amendment) Bill of 2022. While the bill establishes more gender equal provisions on land ownership and use, the Bill has since been in the Senate for further deliberation. Lastly, Article 69(7) of the Administration of Estates and Inheritance Act of 2024²⁴ adds to the legal framework on land ownership, guaranteeing co-ownership of inherited land for siblings, regardless of the sex.

Question	Answer	Assessment
Does the law provide married women with the same rights as married men to own land?	Yes	~
Does the law provide married women with the same rights as married men to use land?	Yes	~
Does the law provide unmarried women with the same rights as unmarried men to own land?	Yes	~
Does the law provide unmarried women with the same rights as unmarried men to use land?	Yes	~
Regarding land, does the law apply to all groups of women?	No	!
Are there informal laws (customary, religious or traditional laws/rules) that create different rights or abilities between men and women when it comes to the ownership or use of land assets?	Yes	!

Note: Cut-off date for the legal data is 31 August 2022.

Source: OECD Development Centre/OECD (2023), SIGI 2023 Legal Survey, https://oe.cd/sigi-dashboard.

Access to non-land assets

Practices related to women's secure access to non-land assets

In Lesotho, women's registered access to non-land assets is the same as men's. Based on the latest data available Based on the latest available data in 2023, 35% of women own a house, compared to 31% of men. This translates in women accounting for only 54% of house owners in the country. Across Africa, an average of 45% of men and 29% of women are homeowners, with women representing 40% of homeowners in the region.

Legal frameworks concerning women's access to non-land assets

Under Lesotho's plural legal system, personal matters – such as ownership and use of non-land assets – may be governed by different statutory and customary provisions, to which different parts of the population adhere to. Article 18 of the Constitution of Lesotho²⁵ grants freedom from any form of discrimination, including on the basis of sex, yet customary laws are exempt from this anti-discrimination provision. Article 34 further states that Lesotho shall implement policies that encourage its citizens, regardless of sex, to acquire property. Moreover, Articles 3 and 5 of the Legal Capacity of Married Persons Act of 2006²⁶ guarantee married women and men the right to own and use non-land assets. However, in customary rule traditionally governed by the Laws of Lerotholi of 1903, evidence shows that gender discriminatory provisions may limit women's ability to inherit or acquire property. As such, the legal frameworks concerning ownership and use of non-land assets are not equally applied to all groups of women in Lesotho.

Question	Answer	Assessment
Does the law provide married women with the same rights as married men to own property and other non-land assets?	Yes	~
Does the law provide married women with the same rights as married men to use property and other non-land assets?	Yes	~
Does the law provide unmarried women with the same rights as unmarried men to own property and other non-land assets?	Yes	~
Does the law provide unmarried women with the same rights as unmarried men to use property and other non-land assets?	Yes	~
Regarding property and other non-land assets, does the law apply to all groups of women?	No	!

²⁴ Kingdom of Lesotho (2024), "Administration of Estates and Inheritance Act, 2024".

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²⁵ Kingdom of Lesotho (1993), "The Constitution of Lesotho".

²⁶ Kingdom of Lesotho (2006), "Legal Capacity of Married Persons Act, 2006".

Question	Answer	Assessment
Are there informal laws (customary, religious or traditional laws/rules) that create different rights or abilities between	Yes	1
men and women when it comes to the ownership or use of non-land assets?	165	

Note: Cut-off date for the legal data is 31 August 2022.

Source: OECD Development Centre/OECD (2023), SIGI 2023 Legal Survey, https://oe.cd/sigi-dashboard.

Access to financial services

Practices related to women's access to formal financial services

In Lesotho, the overall access of the population to financial services is relatively low. Based on the latest data available Based on the latest available data in 2023, 33% of women have a bank account at a financial institution, compared to 34% of men. This translates into women accounting for 51% of bank account holders. In comparison, at the global level, 67% of women have a bank account, compared to 72% of men. Across Africa, on average, 28% of women have a bank account, compared to 39% of men, translating into women accounting for 42% of bank account holders.

Legal frameworks concerning women's access to financial services

The legal frameworks governing access to financial services grant women and men equal rights.

Question	Answer	Assessment
Does the law provide women with the same rights as men to open a bank account at a formal financial institution?	Yes	~
Does the law require married women to obtain the signature and authority of their husband to open a bank account at a formal financial institution?	No	~
Does the law provide women with the same rights as men to obtain credit?	Yes	~
Regarding access to formal financial services, does the law apply to all groups of women (regardless of race, ethnicity caste, etc.)?	Yes	~
Are there informal laws (customary, religious, or traditional laws/rules) that create different rights or abilities between men and women when it comes to opening a bank account?	No	~
Are there informal laws (customary, religious, or traditional laws/rules) that create different rights or abilities between men and women when it comes to obtaining credit?	No	~

Note: Cut-off date for the legal data is 31 August 2022.

Source: OECD Development Centre/OECD (2023), SIGI 2023 Legal Survey, https://oe.cd/sigi-dashboard.

Workplace rights

Practices and social norms related to women's workplace rights

Women are still underrepresented in positions with decision-making power in the economic sphere. As of the latest available data in 2023, women account for 34% of employees in a managerial position, ²⁷ compared to a world average of 25% and an average of 33% in Africa – based on countries for which data are available. In addition, 36% of companies in the country are headed by women.

Up until the SIGI 2023 data collection period, Lesotho does not have data comparable to other countries on attitudes towards women's abilities and rights. For reference, across Africa, an average of 56% of the population believes that men make better business executives than women and 55% of the population agrees that when jobs are scarce, men should have more right to a job then women.

²⁷ This indicator corresponds to SDG indicator 5.2.2

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Legal frameworks concerning women's workplace rights

Overall, the legal framework regarding workplace rights in Lesotho is fairly gender-sensitive, providing women various protections against workplace discrimination. However, Article 132 of the Labour Code Order of 1992²⁸ prohibits women from entering certain professions, namely the mining industry. In addition, while Article 133 grants mothers a 6-week period of maternity leave, no paternity or parental leave is legislated. The recent enactment of the new Labour Act of 2024²⁹ removes the discriminatory provisions regarding women working in certain professions, increases maternity leave to 14 weeks, and establishes a 14-day paternity leave period.

Question	Answer	Assessment
Does the law prohibit discrimination in employment on the basis of sex?	Yes	~
Does the law mandate equal remuneration for work of equal value?	Yes	~
Does the law prohibit women from entering certain professions?	Yes	!
Does the law allow women to work the same night hours as men?	Yes	~
Does the law mandate paid maternity leave?	Yes	~
Does the law mandate paid paternity leave?	No	!
Does the law mandate paid parental leave?	No	!
Does the law require women to have permission from their husband or legal guardian to take a paid job?	No	~
Does the law require women to have permission from their husband or legal guardian to register a business?	No	~
Regarding women's legal right to take a paid job or work and/or register a business, does the law apply to all groups of women (regardless of race, ethnicity caste, etc.)?	Yes	~
Are there informal laws (customary, religious, or traditional laws/rules) that create different rights or abilities between men and women when it comes to entering certain professions?	No	~
Are there informal laws (customary, religious, or traditional laws/rules) that require women to have the permission from their husband or legal guardian to take a paid job?	No	~
Are there informal laws (customary, religious, or traditional laws/rules) that require women to have the permission from their husband or legal guardian to register a business?	No	~

Note: Cut-off date for the legal data is 31 August 2022.

Source: OECD Development Centre/OECD (2023), SIGI 2023 Legal Survey, https://oe.cd/sigi-dashboard.

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²⁸ Kingdom of Lesotho (1992), "Labour Code Order, 1992".

²⁹ Kingdom of Lesotho (2024), "Labour Act, 2024".