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COMMITTEE FOR AGRICULTURE

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Global Forum on Agriculture

SUMMARY RECORD

AGRICULTURAL POLICIES IN DEVELOPING COUNTRIES: INFORMATION NEEDS FOR EFFECTIVE POLICY RESPONSES

3 December 2004

The summary record of the Global Forum on Agriculture held on 3 December is submitted for INFORMATION.

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SUMMARY NOTE

GLOBAL FORUM ON AGRICULTURE
3 December 2004
OECD Paris

AGRICULTURAL POLICIES IN DEVELOPING COUNTRIES: INFORMATION NEEDS FOR EFFECTIVE POLICY RESPONSES

1. The Global Forum on Agriculture considered how the provision of economic data and analysis can be tailored to the needs of policymakers in developing countries. The discussion drew on the previous day's joint meeting of the Committee for Agriculture and the Global Forum, which examined the specific issue of how information on the distributional effects of agricultural and trade policy reform can lead to improved policy design, for example in the formulation of adjustment policies and safety net programmes.

2. The meeting was divided into two sessions. The focus of the morning session was on the demand side – *i.e.* the nature and content of policymakers' information needs; while the afternoon session considered the supply side – how OECD and other international organisations can respond to those needs.

3. On the demand side, it was recognised that policymakers have multiple needs, including basic statistics on production, trade, prices and sectoral incomes. They also need more micro-level information, for example, on farm household incomes. These data are of value in their own right. They can also underpin a range of models which simulate the ex ante effects of alternative policies (including CGE models), and assist in ex post policy evaluations.

4. A major challenge lies in ensuring that data collection, analysis and modelling are harnessed to maximum effect. In this respect developing countries confront a number of difficulties that were highlighted. In poorer countries, it can be particularly difficult to strike a balance between short-term exigencies such as economic crises and the need for a long-term strategy. This dilemma is complicated by the lack of absorption capacity for economic analysis, with limitations on human capital in national ministries aggravated by factors such as a brain drain from the public sector to the private sector as well as overseas, and – in parts of sub-Saharan Africa – the effects of HIV/Aids.

5. A related observation was that too often there is only a weak link from policy analysis to policy implementation, and that improving communication between data providers, policy analysts and policymakers is a priority. Several discussants noted the value of case studies/anecdotal evidence to support/demonstrate the broader modeling efforts. A specific criticism was that often there are "too many architects and not enough builders"; a reference to the need for policy analysts to address the issue of "how" as well as "what" to reform. This involves consideration of such strategic elements as consultation, communication, adjustment assistance and compensation.

6. A further challenge derives from the fact that many developing countries face a rapidly changing economic environment. This points to the need for regular policy monitoring and further underlines the need for capacity development within national ministries. Several participants noted that there is very little assessment in developing countries of existing policies - their economic efficiency, effectiveness or any spill over effects. Policies can have the opposite effect than intended, *i.e.* tax rather than support agriculture. The perception of policy outcome may be quite different from reality.

7. Overall, the value of policy analysis, such as disaggregated (household level) assessments of the distributional impacts of reforms, was underscored, but it was emphasised that there needs to be a parallel

effort to integrate such analysis into the policy-making process. A number of areas of specific interest to policy makers with respect to disaggregated analysis were noted including the need to identify rural and urban policy reform impacts, to separate the commercial and marginal/subsistence producers, to consider upstream/downstream sectors and to address the impacts on operator/family vs. hired labour.

8. The afternoon session focused on the responses of international organisations to policymakers' needs. Represented IGOs included FAO, IFPRI, IADB and the World Bank. Four elements of response were considered: the content of analytical work undertaken by these institutions, the communication of that work to a policy audience, the link to capacity building initiatives and, finally, the co-ordination of activities.

9. A wide range of analytical work is being undertaken at each institution, with each seeking to ensure that there is a capacity generating process that distinguishes that work from one-off academic applications, and generates ownership of the research within the country. It was stressed that policy analysis in different developing countries must be tailored to available information and domestic policy issues. However, the value of a common methodological approach with a strong theoretical framework that is consistent over time and comparable across countries was seen as highly desirable for peer reviews and policy dialogue, both among developing countries and with OECD member countries.

10. There was a common recognition that close co-operation and collaboration among institutions provided broader, deeper and timelier analysis while reducing the dangers of duplication, overlap and mixed policy messages. Each institution has a comparative advantage in linking research to policy. Examples were given of ongoing or forthcoming activities that put this principle into practice.

11. FAO has a project underway to develop a wide range of agricultural policy indicators for some of the least developed countries. These indicators will cover interventions in commodity markets, structural policies, regulatory policies, environmental policies and technology policies. This project forms part of a wider effort by a consortium of the OECD, FAO, IFPRI and the World Bank to improve the knowledge base for developing countries. OECD's ongoing contribution to that effort is agricultural policy reviews, including producer support calculations, for Brazil, China, India and South Africa. In all cases, the objective is that the process should be sustained via a regular monitoring process. The core dataset on agricultural policies provides valuable input for a range of modelling approaches, including micro economy-wide analysis of the type presented at the preceding day's joint meeting of the Committee for Agriculture and the Global Forum.

12. IADB, IFPRI and the World Bank gave an overview of their own activities, with IADB focusing on its work on Latin American and IFPRI and the World Bank giving examples of work underway in sub-Saharan Africa. In many cases the core toolkit for policy analysis is similar, which opens the door to both formal and informal co-operation among institutions. An important conclusion from much of the recent work was that, in many developing countries, there has been an underinvestment in public goods, and that a boost in public investment would help improve productivity in the private sector. For international organisations to facilitate that inherent complementarity, it was stressed that they need to engage with a wide range of stakeholders, covering public and private sectors and civil society.

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